## Konference ŽIVOTNÍ PROSTŘEDÍ – PROSTŘEDÍ PRO ŽIVOT 2025





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Ministerstvo životního prostředí

# Bioplastics in the Czech Republic: A Decision-Ready Roadmap from Standards to Policy (2025–2030)

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## **Purpose**

- What problem I am addressing that needs to be solved in the Czech context:
  - Bioplastics are entering markets faster than collection, sorting, and treatment can adapt.
  - Three pressure points: claims confusion; uneven access to suitable treatment; fees not aligned with verified benefits.
- Purpose of my research:
  - Present a decision-ready policy package for the Ministry of the Environment to manage bioplastics under Czech conditions (2026–2030).
- Specific objectives
  - Clarify terminology and bind claims to certification and on-pack disposal instruction.
  - Present a Czech decision tree for **Extended Producer Responsibility (EPR)** fee eco-modulation linked to certification, access to treatment, and pilot evidence.
  - Propose a three-phase 2026–2030 roadmap: municipal pilots instrumented with tracer-based sorting/digital watermarking, quarterly dashboards, and a governance mechanism.
  - Define exclusions and procurement rules for where compostables should and should not be used.

# **Purpose**

### How this fits within CEVOOH (Project SS02030008)

 Part of the national research effort on waste management and the circular economy; this presentation delivers the bioplastics wastemanagement stream for policy use.

#### Intended outcomes

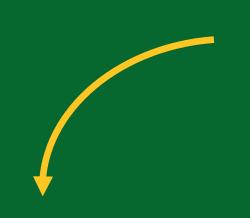
- Reduce contamination of plastics and bio-waste streams.
- Prevent misleading "biodegradable" claims (greenwashing).
- Target incentives and investments only where compostables demonstrably work in Czech conditions.



# Why now: Czech context & problem statement

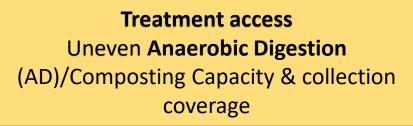
- Market moves faster than systems: bioplastics uptake is outpacing Czech waste-system adaptation.
- Three pain points for MŽP:
  - **Public confusion:** bio-based ≠ biodegradable ≠ compostable
  - Uneven access to suitable treatment (industrial composting/Anaerobic digestion)
  - EPR & littering-cost payments not yet aligned with **real municipal costs** & verified benefits.
- Risk lens: misleading "biodegradable" claims; microplastic fragmentation concerns; contamination of plastics/biowaste streams.
- Policy imperative: adapt EU framework (PPWR/SUPD/EC 2022 guidance) to Czech conditions; integrate with EKO-KOM and municipal practice.

# Why now: Czech context & problem statement



#### **Claims confusion**

Biobased ≠ biodegradable ≠ compostable; vague labels



### Fees misaligned

Extended Producer Responsibility (EPR) and littering-cost payments not linked to verified municipal benefits

Three interlinked systemic barriers slowing adaptation of Czech waste systems to bioplastics

- Bio-based: made (partly/fully) from biological resources; not automatically biodegradable.
- Biodegradable: must specify environment (e.g., controlled composting, soil, aquatic) & test method.
- Compostable (certified): meets EN 13432 (packaging) / EN 14995 (plastics), ISO 17088/ISO 18606, or ASTM D6400; disposal guidance must reflect industrial vs. home conditions.
- Label discipline: plain-language instructions + recognised marks (OK Compost Industrial/Home, Seedling, OK Biobased); ban vague "eco-friendly" claims.
- Don't incentivise oxo-biodegradable or non-substantiated "marine-degradable" claims.

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Row	Bio-based	Biodegradable	Compostable	
Definition	Made partly or fully from biological resources. Says nothing about end-of-life behaviour.	Can be broken down by microorganisms in a stated environment and timeframe (both must be named). Not a disposal instruction.	Meets recognised standards for organic recycling (composting) with defined tests and limits.	
Typical examples	Bio-PE, bio-PET, PLA blends, starch blends (bio-content varies).	Items marketed for soil, marine or composting conditions (claims vary).	EN 13432-certified packaging; OK Compost Industrial/Home bags and liners; selected food-service items.	
What certification proves	Bio-content only (e.g., OK Biobased). No end-of-life performance guarantee.	Biodegradation under the named test and environment; does not specify collection route.	Full set under EN 13432 / EN 14995 / ISO 17088 / ASTM D6400: disintegration, biodegradation, heavy-metal limits, ecotoxicity.	
Where claim applies	Marketing of bio-content; corporate greenhouse-gas accounting (feedstock focus).	Only in the specific environment and duration of the test method.	Industrial composting or home composting, depending on the certificate.	

Row	Bio-based	Biodegradable	Compostable
Disposal instruction	None implied. Do not suggest organic recycling or	Not a disposal instruction unless the environment matches the local	Mandatory plain-language instruction (which bin, under what
	composting.	system.	local conditions).
Extended	No change by default.		Eligible for eco-modulated sub-fee
Producer	Optionally link to climate	No change by default; claims policed	only if ALL: (1) valid certification,
Responsibility	criteria in procurement; do	by market surveillance; no fee	(2) access to suitable treatment, (3)
(EPR) fee —	not eco-modulate without	discount.	pilot evidence of net benefit
policy handle	capture evidence.		(temporary; reviewed).
Acceptance into	No (unless also certified	No by default	Yes where certified AND a
organics stream	compostable).	(environment-specific).	collection/treatment route exists.
Acceptance into			
plastics stream	Yes in plastics MRFs;	Yes in plastics MRFs as conventional	No — keep out of plastics MRFs to
(Materials	design-for-recycling rules	plastics; risk of fragmentation if	avoid contamination (unless local
Recovery	apply.	poorly designed.	rules explicitly allow otherwise).
Facility, MRF)			

Row	Bio-based	Biodegradable	Compostable
Common risks / notes	"Green look" without system benefit; misleading claims about end-of-life.	Used as a generic eco-label; environment and timeframe not specified or misunderstood.	Look-alike confusion with plastics; incentives before infrastructure increase contamination.
Allowed labelling	OK Biobased (stars), bio-content percentage with method reference.	If used, state environment + method (e.g., ISO 14851, ISO 14855).	OK Compost Industrial/Home; Seedling logo; PLUS disposal instruction aligned with Czech collection.
Prohibited / avoid	Implying compostability/biodegrad ability without proof.	Vague "biodegradable" without environment and method; "marine-degradable" without a recognised standard.	Using the mark without a routing instruction; claiming incentives where treatment access is missing.

# Standards & labeling that make claims auditable

## Core compostability standards

- EN 13432 (ČSN EN 13432): packaging compostability (EU/CZ)
- EN 14995: plastics compostability (non-packaging)
- ISO 17088 & ISO 18606: global compostable/packaging for organic recycling
- ASTM D6400: industrial composting (US)
- Test methods: ISO 14851 (aqueous O₂ demand), ISO 14855-2 (CO₂ in composting)

## Recognised labels

- ullet OK Compost Industrial/Home (TÜV Austria) ullet must pair with disposal instruction
- Seedling logo (EU), OK Biobased (bio-content)

## Why it matters for CZ

- Ties EPR eco-modulation to verifiable performance
- Reduces MRF & organics contamination; supports municipal decision rules
- Flags harmonisation gaps (EU vs. US tests) to manage imports.

# System impacts & risks

## Misroutes & contamination

- Compostables look like plastics → contaminate MRF plastics streams if co-mingled.
- If treatment access is missing, "compostable" items go to residuals or energy recovery.

## Costs & incentives not aligned

- EPR categories still lump most bioplastics under "plastics"; no systematic sub-fee yet.
- New littering-cost reimbursements (2023) affect single-use items, incl. some bioplastics.

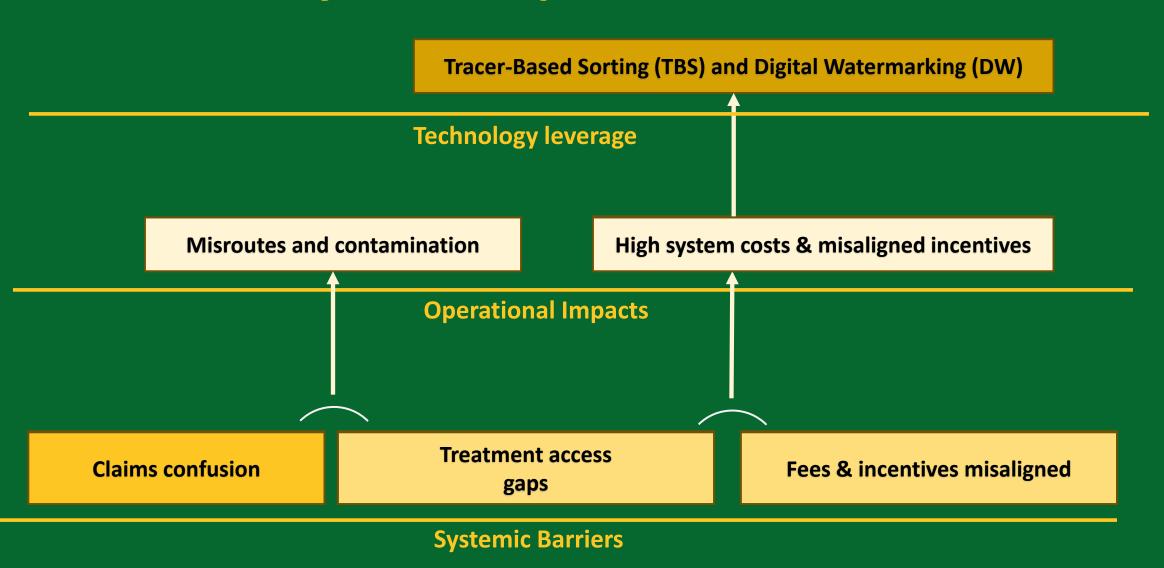
## Claims confusion

• Bio-based ≠ biodegradable ≠ compostable; enforcement needs clear labels + disposal text.

## Sorting tech constraints

NIR limits on look-alikes & dark items; TBS & digital watermarks can help, but need CAPEX & standardisation.

# System impacts & risks



## Decision tree for eco-modulated EPR fees

## The three-gate logic

## 1. Certified compostable?

- EN 13432 / EN 14995 / ISO 17088 / ASTM D6400 + recognised mark (OK Compost Industrial/Home).
- If no  $\rightarrow$  conventional plastics fee. If yes  $\rightarrow$  Gate 2.

## 2. Access to suitable treatment (coverage ≥ 70 %)?

- Documented access for residents to industrial composting or AD in the sales territory.
- If no  $\rightarrow$  neutral/higher fee (avoid perverse incentives). If yes  $\rightarrow$  Gate 3.

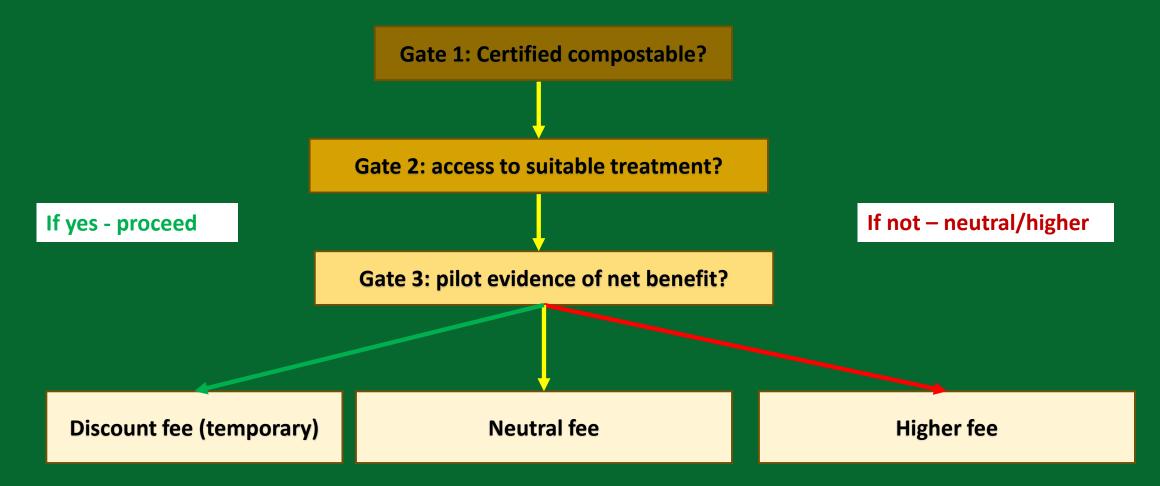
### 3. Pilot evidence of net benefit?

- KPIs show: capture  $\uparrow$ , plastics-MRF (materials-recovery facility) contamination  $\downarrow$ , compost/AD quality = pass, net EPR cost/t improves.
- If yes  $\rightarrow$  temporary discounted sub-fee (12–18 months), annual review. If no  $\rightarrow$  neutral..

### Guardrails

- Littering-cost payments remain for applicable single-use formats.
- Certification label + plain-language disposal text mandatory; ban vague "biodegradable" claims.

## Decision tree for eco-modulated EPR fees



# What is happening vs. what is missing

#### **NOW**

- Bioplastics entering the Czech market mainly through packaging and food service sectors.
- Some certified products available (EN 13432 / EN 14995 compliant).
- Bioplastics currently covered under the same EPR category as conventional plastics.
- Growing public interest, business involvement, and media attention.
- Partial availability of industrial composting and anaerobic digestion (AD) facilities in urban areas.

#### **MISSING**

- National registry of certified compostable products to ensure traceability.
- Defined sub-fee and eco-modulation system within the Extended Producer Responsibility (EPR) framework.
- Uniform labelling and disposal text harmonised across municipalities.
- Municipal pilot projects with tracer-based sorting (TBS) and digital watermarking technologies.
- Dashboard and key performance indicators (KPIs) to track contamination, capture rate, and compost quality at municipal level.

## Scope & sites

• 6–8 municipalities (mix of Prague districts + 2–3 regional cities); clearly defined SKU list (liners, food-service) certified to EN 13432 / ISO 17088 / ASTM D6400.

## Instrumentation & ops

- Capture measurement: bin audits + sales-to-capture reconciliation.
- Sorting assurance: TBS or digital watermarks at high-throughput MRFs where viable.
- Treatment: contracted industrial composting/AD with routine quality tests.

## KPIs (quarterly dashboard)

• Access to treatment (% residents); capture of certified items (%); plastics-MRF contamination from compostables (%); compost/AD quality pass rate (%); net EPR cost per t; littering incidents trend.

## Governance & finance

 MoU: municipality—EKO-KOM—operator; time-limited sub-fee during pilot; annual review; option to scale + invest (green bonds/guarantees/PPP).

Municipality

(Pilot coordination & citizen engagement)

- Organises collection logistics
- Provides access to composting / AD site
- Leads awareness & reporting to CENIA

Coordination, analysis, and KPI validation for policy feedback.

**Pilot Dashboard & Evaluation (CENIA** Support)

> Collects & treats compostable materials

> > • Measures contamination & compost quality

(Technical execution & monitoring)

• Shares verified performance data

Waste Operator / Facility

EKO-KOM (Financial mechanism & data

integration)

- Tracks EPR sub-fees
- Provides reporting templates
- Supports dashboard implementation

## Pilot Timeline (Q1–Q6)

(Duration: 6 quarters = approx. 18 months, from Q1 2026 to Q2 2027)

Quarter	Main Focus	Key Activities
Q1 2026	Preparation & MoU Setup	<ul> <li>Sign Memorandum of Understanding (Municipality – EKO-KOM – Operator)</li> <li>Select pilot area(s) and waste streams</li> <li>Identify certified compostable products for inclusion</li> </ul>
Q2 2026	Infrastructure & Labeling Alignment	<ul> <li>Confirm treatment routes (composting/AD)</li> <li>Align local labeling and disposal text with certification marks</li> <li>Install collection bins and monitoring equipment</li> </ul>
Q3 2026	Pilot Launch & Awareness	<ul> <li>Begin separate collection of compostable packaging</li> <li>Conduct citizen and food-service communication campaign</li> <li>Establish data-logging protocols for EKO-KOM reporting</li> </ul>

### Pilot Timeline (Q1–Q6)

(Duration: 6 quarters = approx. 18 months, from Q1 2026 to Q2 2027)

Quarter	Main Focus	Key Activities
Q4 2026	Mid-term Monitoring	<ul> <li>Track capture rate and contamination data</li> <li>Verify compost/digestate quality at facilities</li> <li>Adjust collection logistics if needed</li> </ul>
Q1 2027	Performance Assessment	<ul> <li>Review KPIs quarterly via dashboard</li> <li>Compare results with baseline plastics data</li> <li>Estimate cost-benefit balance for municipality</li> </ul>
Q2 2027	Scaling & Policy Feedback	<ul> <li>Compile final pilot report</li> <li>Provide policy recommendations to Ministry of Environment and EKO-KOM</li> <li>Identify replication opportunities in other municipalities</li> </ul>

A proposed CENIA-EKO-KOM Municipal Bioplastics Pilot Dashboard

Indicator	Baseline (2025)	<b>Current (Q2 2027)</b>	Target / KPI	Trend
Access to suitable treatment (%)	42 %	65 %	≥ 60 %	↑
Capture rate of certified compostables (%)	0 %	38 %	≥ 35 %	↑
Plastics-MRF contamination (%)	11 %	7 %	≤8%	◆
Compost / AD quality pass rate (%)	82 %	89 %	≥ 85 %	↑
Net EPR cost per tonne (CZK)	3 240	2 980	≤ 3 000	◆
Littering incidents / 10 000 residents	27	19	≤ 20	◆



= Needs attention



= Off track

# Roadmap 2026-2030

- Objective: Move from pilot evidence to stable, data-driven national policy for bioplastics management.
- Phase 1 Pilot Implementation & Learning (2026–2027)
  - Conduct 6–8 municipal pilots coordinated by CENIA, EKO-KOM, and partner municipalities.
  - Track capture rate, plastics contamination, compost/digestate quality, and cost per tonne.
  - Validate the eco-modulated fee structure through temporary, performance-linked sub-fees.
  - Evaluate technology options for tracer-based sorting and digital watermarking.
  - Produce quarterly dashboards and publish an integrated mid-term report by Q2 2027.
- Phase 2 Scale-Up & Infrastructure Alignment (2028–2029)
  - Extend composting and anaerobic digestion capacity in pilot and new municipalities.
  - Retrofit large-scale sorting facilities with tracer-based or digital watermarking technology where feasible.
  - Standardize labelling and disposal instructions nationally, referencing verified certification marks.
  - Integrate pilot data into EKO-KOM's reporting and dashboard system for broader monitoring.
  - Begin gradual harmonisation of Extended Producer Responsibility (EPR) sub-fees across materials.

# Roadmap 2026-2030

- Phase 3 Policy Integration & Optimization (2030)
  - Adopt stable national EPR fee categories for compostable packaging.
  - Formalize the Czech national framework for bioplastics management, aligned with EU requirements.
  - Mandate annual data reviews and reporting through the CENIA—EKO-KOM dashboard.
  - Launch communication and training support for municipal and industrial stakeholders.
  - Ensure continuous recalibration of incentives based on performance evidence.
- Principle across phases: No permanent incentives without verified evidence all measures are timelimited, performance-linked, and recalibrated annually.

# Roadmap 2026-2030

Year	Key Focus	Outputs
2026–2027	Pilot Implementation & Learning	Municipal pilots, data collection, interim report
2028–2029	Scale-Up & Infrastructure Alignment	Expanded composting & AD capacity, national labeling standard
2030	Policy Integration & Optimization	National framework, stable EPR categories, annual KPI review

Each phase builds on verified data and is recalibrated annually.

## **KPIs & dashboards**

- Purpose: Transparent, auditable decision triggers (reported quarterly)
- Access to suitable treatment (%)
   Share of residents with a collection route to industrial composting or Anaerobic Digestion (AD).
- Capture rate of certified compostables (%)
   Collected certified items ÷ estimated items placed on market in the pilot area.
- Plastics contamination due to compostables (%)
  Mis-sorted compostables in materials recovery facilities (MRFs) ÷ total plastics inbound.
- Compost/AD quality pass rate (%)
  Batches meeting disintegration and chemical limits under Czech norms.
- Net EPR cost per tonne (trend)
   Municipal costs minus producer payments, normalised per tonne managed.
- Littering incidents per 10,000 residents (trend)
  Recorded by municipalities/clean-up services for relevant single-use formats.
- Dashboard outputs ( )
  - Quarterly updates with trend lines and targets.
  - Visual thresholds (green/yellow/red) to indicate performance.
  - Policy triggers: pause or resume eco-fee discounts based on KPI results.

# **Exclusions & procurement rules**

- **A** Exclusions do not incentivise compostables when:
- No guaranteed capture: events/venues without controlled bio-waste collection.
- Low-likelihood formats: long-life rigid items; secondary/tertiary packaging.
- Ambiguous claims: missing recognised certification and/or disposal instruction.
- Oxo-degradable or unsubstantiated "marine-degradable" products.
- ✓ Procurement rules allow only where conditions are met:
- Eligibility: Recognised compostability certification (e.g., EN 13432 family) and on-pack plainlanguage disposal instruction aligned with local collection.
- Operational proof: Written confirmation from the treatment operator (industrial composting or AD) that the item is accepted.
- Performance clauses: Buyer may suspend/terminate purchasing if KPIs fall below thresholds (capture ↓, MRF contamination ↑, compost/AD quality fails).
- Enable correct use: Supplier provides bin signage and staff training materials as contractual deliverables.

# **Governance & finance levers + closing asks**

## Bioplastics Task Group (governance)

- Convener: Ministry of the Environment; members: CENIA, municipalities, EKO-KOM (EPR operator), sorters, treatment operators, producers.
- Cadence & remit: Quarterly KPI review; recommendations on fee levels and labeling enforcement; citizen communication; annual state-of-play report.

## Finance levers (de-risk investments)

- Conditional EPR sub-fees: time-limited, KPI-linked during pilots.
- Green bonds / sustainability-linked loans: AD/composting expansions; sorting retrofits.
- Guarantee schemes / blended finance: crowd-in private capital for detection and data systems.
- Performance-based grants: rewards for municipalities meeting capture and quality targets while reducing contamination.

## Closing asks (for decision-makers)

- Endorse the 2025–2027 pilot programme and authorise a conditional EPR sub-fee category under KPI monitoring.
- Mandate harmonised labeling with disposal instructions for any compostability claim on the Czech market, with the Task Group delivering the first annual review within 12 months.

# Thank you for your attention

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- "Project reference: CEVOOH Centre of Environmental Research on Waste Management, Circular Economy and Environmental Security (SS02030008)."



"Bioplastics are only as sustainable as the systems that manage them — from certification to collection, treatment, and evidencebased policy."

Image source: Packaging Gateway (2023),
Study highlights varying biodegradation of compostable bioplastics